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**AGENDA
PARK BOARD MEETING
Village Of Lincolnshire
Village Hall
One Olde Half Day Road
Lincolnshire, Illinois 60069
Public Meeting Room**

**Monday, March 16, 2015
7:00 p.m.**

*Reasonable accommodations or auxiliary aids will be provided to enable persons with disabilities to effectively participate in any public meeting of the Park Board.
Please contact the Village Administrative Offices (847)883-8600
48-hours in advance if you need special accommodations in order to attend*

*The Park Board will not proceed past 10:30 p.m. unless
There is a consensus of the majority of the Members to do so.*

*Citizens wishing to address the Park Board on agenda items may speak when the agenda item
Of interest is open, prior to Board discussion.*

- 1.0 CALL TO ORDER**
- 2.0 ROLL CALL**
- 3.0 APPROVAL OF MINUTES**
 - 3.1 Approval of the Minutes of the January 21, 2015 Park Board Meeting (Village of Lincolnshire)
- 4.0 RESIDENT COMMENTS AND REQUESTS**
- 5.0 RECREATION**
- 6.0 PARKS**
 - 6.1 Continued Consideration and Discussion of a Change to the Tennis Court Rules in all Village Parks (Village of Lincolnshire)
- 7.0 UNFINISHED BUSINESS**
 - 7.1 Staff Update on North Park Activities and Projects (Village of Lincolnshire)
- 8.0 NEW BUSINESS**
- 9.0 ADJOURNMENT**



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**MINUTES OF THE
PARK BOARD MEETING
Wednesday January 21, 2015**

Present: Ken Borgerding, Park Board Chairman
Lee Fell
Dan Hartman
Ted Heiser
Suzi Siegel
Scott Pippen, Operations Superintendent
Gary Wrzesinski, Sergeant, Lincolnshire Police Department

Absent: Lee Campbell
Kelly Dupont
Kathy Alred Lin
Karen Feldman, Trustee Liaison

Location: Village Hall, One Olde Half Day Rd, Lincolnshire Illinois 60069

1.0 CALL TO ORDER

Chairman Borgerding called the meeting to order at 7:01 p.m.

2.0 ROLL CALL

Superintendent Pippen called roll and determined a quorum was present.

The agenda was varied at this point to address Item 6.1 to accommodate meeting attendees.

6.1 Consideration and Discussion of a Change to the Tennis Court Rules in all Village Parks (Village of Lincolnshire)

Supt. Pippen reviewed the request presented by Village resident Linda Secord to not allow use of the tennis courts for private, for-profit lessons and respond to the disregard of the court time limits currently in place. Seven area park districts were contacted to see if there was a consensus in dealing with this type of use. All agreed that this is a difficult issue to resolve. Most ban the use of courts for for-profit lesson uses; however most of the agencies offer their own tennis programs.

The Park Board packet included a history of the discussions and policies the last time this issue was presented to the Park Board and Village Board. A copy of the rules decided upon at that time was also included. The rules are currently posted at all Village tennis courts. The Village Code 8-1-5 currently states that no park property shall be used for a for-profit purpose. The Code allows teaching a relative but that is difficult to enforce.

Village resident Linda Secord addressed the Park Board. Her children play tennis and many other children in the Village do as well. In past years professional teachers would take over the courts and manhandle the residents who wanted to play, creating the problem that resulted in the current rules. Ms. Secord has been a resident for 11 years and sees what appear to be professional lessons. She has called the Village and was told to contact the Police. Since it is so difficult to enforce, nothing has come of it. Ms. Secord suggested that issuing a permit with a photo ID for teaching with a cart on the Village courts might work.

Supt. Pippen asked what courts are being observed. Ms. Secord drives past Whytegate Park and sees it taking place there. Park Board Member Siegel said that this takes place at Balzer Park as well. Ms. Secord has not personally had trouble with access to the courts but she knows residents who have racked up but not been able to use the courts. She has heard of confrontations almost coming to fistfights but has not personally experienced that. In addition, the carts of balls being hit can interfere with other courts. Mr. Heiser suggested the possibility of allowing teaching only at Spring Lake Park (a single court) to avoid the interference of balls rolling onto other courts.

Chairman Borgerding asked Sergeant Wrzesinski what the problems are in actually enforcing the current rules. Sergeant Wrzesinski said that the majority of the complaints come from Whytegate Park. If there are problems at other parks the police department is not notified. In most cases the complaints are anonymous so the police can't go and talk to the person to get background information. If the police approach people who appear to be giving lessons, those people are frequently offended. One person has stated that his attorney says the Village could never enforce this regulation. The person at the courts may say he is waiting for his son to arrive. These are hard things for the police to verify. Sergeant Wrzesinski asked what the Park Board would like the police to do if they ask a person to leave and the person refuses. Should they be arrested? Mr. Borgerding said that Village Code requires obeying the posted rules at the park and a fee of \$500.00 per offense. Mr. Heiser noted that people teach baseball at North Park. Should that be regulated as well?

Ms Siegel asked, since we know the people who are doing this, do we think they would be willing to pay for a permit? Supt. Pippen said some agencies will request proof of insurance and issue a permit for use of the courts for a defined length of time with the time posted.

In 2007 the Village Attorney said that limiting the teaching to Village residents only would not be a problem but to limit it to family members might be difficult to enforce. If the student is a teen or younger they will not likely have personal ID and the Village Code definition of a family is probably inadequate. At that time the Park Board and Village Board did not come to a consensus about the immediate family requirement.

Sergeant Wrzesinski asked how far the Park Board intends the police to go in enforcing the issue. Supt. Pippen said that as the Code is currently written, if the officer feels it is warranted then a ticket is issued. If the offender doesn't leave, he has his ticket and will have to pay \$500 for use of the tennis court.

Supt. Pippen suggested the Park Board may want to take the family member out of the regulation and just say we don't allow the teaching of lessons on Village courts. The problems that are reported with courts being monopolized are not dads out hitting balls with the kids, but the aggressive teachers with a group of kids lined up teaching lessons with the carts of balls. If offenders continue, a Public Works supervisor could be called out to inform the person of the rules and ask them to leave. If the person will not leave, at that point the Public Works supervisor would contact the police and the call would not be anonymous. The Public Works Supervisor would be the complainant. Sergeant Wrzesinski said that the Village has no way to prove in court that the person was not a relative of the person cited for teaching for profit. Limiting lessons to Spring Lake Park

from 10:00am to 4:00pm was discussed. The difficulty of getting people to leave after their allotted time remains.

The permit would provide identification of the person for the Police and a specified time that they are allowed to use a court. In addition, the Village could require proof of insurance and, if the person is for-profit, certification that they are qualified or trained to teach. In this case the offense would not be teaching tennis lessons, but teaching tennis lessons without a permit. Sergeant Wrzesinski said that from the police perspective, they feel heavy-handed when they have to approach people playing tennis and have to say 'can I see your identification?'. In the current times it can be very unsettling to people. Asking to see a permit would be much easier for the officer, and permits could be limited to Lincolnshire residents. Asking for a permit takes the violation away from "playing tennis" to "not having a permit". The police can enforce this. In addition the insurance requirement would cover the Village's liability for injury.

Chairman Borgerding suggested that the Park Board hammer out a proposal, and run it by staff and the Village Attorney. One option is no tennis lessons on any Village courts. This is not operational for the police department and the Park Board does not support it. The consensus of the Park Board is to table this discussion to a future meeting. Supt. Phippen will contact the Village Attorney and the other communities for further information.

Chairman Borgerding asked about the Village's response to the men's soccer team that shows up to play at North Park after the fields have been taken out of service.

The Park Board agenda was resumed at Item 3.0

3.0 APPROVAL OF MINUTES

3.1 Approval of the Minutes of the September 15, 2014 Meeting of the Park Board (Village of Lincolnshire)

The Park Board reviewed the minutes of the September 15, 2014 meeting. A motion was made by Mr. Heiser, seconded by Mr. Hartman, to approve the minutes as presented. The motion was approved by unanimous voice vote.

4.0 RESIDENT COMMENTS AND REQUESTS

4.1 None

5.0 RECREATION

5.1 None

6.0 PARKS

6.2 Consideration, Discussion, and Approval of the 2015 Park Board Meeting Schedule (Village of Lincolnshire)

A motion was made by Mr. Fell, seconded by Mr. Hartman, to approve the Park Board Meeting Schedule as presented. The motion passed by unanimous voice vote.

6.3 Consideration and Discussion of a Request for Purchase of a Home Run Fence and Baseball Field Maintenance Using Chicago Slammers Park Usage Fee (Lincolnshire Sports Association)

Supt. Pippen noted that at this time last year the LSA requested permission to use part of the funds that the Slammers team was required to pay in park user fees for new home run fencing at North Park. This made the park easier to maintain for staff and prepared the park for the baseball tournament which was a huge success.

The Slammers went above and beyond and purchased fencing for four of the five fields. At the time it was thought the fifth field did not require fencing. LSA would like to include field five in the tournament and is requesting the use of the funds. Mr. Fell said the Slammers would donate a total of \$3,000 to fencing and field maintenance. Mr. Fell also noted the correct name of the team is Slammers Illinois.

A motion was made by Mr. Heiser, seconded by Mr. Hartman, as follows:

"The Park Board recommends the use of the Chicago Slammers user fees to purchase home run fencing and field maintenance as outlined in staff's memorandum and discussed at the January 21, 2015 Park Board meeting."

The motion was passed by unanimous voice vote.

6.4 Consideration and Discussion of the 2014 and 2015 Village Capital Budget (Village of Lincolnshire)

Highlights from 2014 include the Balzer Park overhaul, including play equipment and a new basketball court. The tennis court fencing and drainage along the fencing were deferred to 2016. The bike rack and drinking fountain were also obtained and will be installed in the spring. The ice skating rink at North Park was installed and it has been getting a lot of use and positive feedback. The Whytegate lighting was completed, as well as additional lighting on the Eagle Scout project. Four parking lot bollards have been received and will be installed.

For 2015, the North Park backstop canopy netting bid will be opened February 3rd for installation in March. Rain gardens will be installed at Memorial Park for drainage improvement. Electrical upgrades at North Park will allow for additional athletic field lighting cables to be changed to conduit rather than direct bury. A new water feature for Spring Lake is planned and the Park Board will be asked for input on this item. The lannon stone around the beach and pavilion door will be repaired or replaced. The improvements to the Rivershire Nature Center have already been done by School District 103 and the Village will reimburse 50% of the cost. Whytegate fence and tennis court repairs are budgeted. The pocket park in the downtown area is between the South Village Green and the Fresh Market lot. A bike path extension from Stevenson High School to Route 45 is also planned and the Village will pay a share of the project.

7.0 UNFINISHED BUSINESS

7.1 None

8.0 NEW BUSINESS

8.1 Notice of Resignation from the Park Board by Kelly Dupont

Park Board Chairman Borgerding thanked Kelly for her service and asked Supt. Pippen to see if anything can be done to recognize her for her service.

9.0 ADJOURNMENT

9.1 A motion was made by Mr. Heiser, seconded by Mr. Hartman to adjourn the meeting. The motion was approved by unanimous voice vote. Chairman Borgerding declared the meeting adjourned at 8:30 p.m.



**pREQUEST FOR BOARD ACTION
Park Board Meeting
March 16, 2015**

Subject: Continued Consideration and Discussion of the Need for a Change to the Tennis Court Rules in all Village Parks (Village of Lincolnshire)

Action Requested: Recommendation to the Village Board

Originated By/Contact: Scott Pippen, Operations Superintendent

Referred To: Park Board

Summary / Background: At the January 21, 2015 Park Board meeting, Village resident Linda Secord, 181 Pembroke Drive, was in attendance to express her concern regarding the use of Village tennis courts by individuals offering lessons for profit. Also in attendance was Police Sergeant Gary Wrzesinski to discuss the Police Department's difficulty in enforcing the Village's tennis court rules regarding this issue. The rule in question currently is posted as, "The teaching of tennis lessons is prohibited with the exception of a Lincolnshire resident teaching a family member (Proof of identification may be required)". Also posted is, "No individual, organization, or entity of any kind shall use the Village's park and/or park facilities in the course of any for profit activity". The specific concerns are reflected in the minutes from the January 21 meeting which are included in this packet. After much discussion, the Park Board directed to staff to conduct a review of the Village's code and rules relating to tennis, and return with a recommendation for the Park Board to consider at the February 18 meeting. This meeting was cancelled due to lack of a quorum, so the issue has been moved to the March 16 meeting agenda.

Service Delivery Impact: Staff from the Police Department, Village Administration, and Public Works subsequently met to discuss this issue and develop a recommendation that all departments can support. Staff researched the internet and media sources to find individuals or entities advertising lessons in Lincolnshire at Village facilities and found no evidence of this occurring. Staff considered whether there was a shortage of court time throughout the Village that people giving lessons were impacting, and found that the Village has not received any concerns about a lack of tennis courts or requests to build more courts to accommodate the demand for tennis throughout the Village. Staff has concluded that this concern has little to no impact on Village service delivery.

Recommendation: To address Ms. Secord's concern and the Police Department's enforcement issue, Staff suggests the Park Board recommend to the Village Board that the rule regarding lessons be removed from the tennis court signage, and the rule regarding use of Village facilities for profit be displayed more prominently. In addition, the Police Department will assist in enforcing the "rack-up rules" to keep individuals from dominating the courts while providing lessons, and will act on enforcing the use of Village facilities for profit if concrete evidence (i.e. ad, website, flyer, etc.) is presented to them. Staff will be prepared to provide further information regarding this recommendation at the February 17 Park Board meeting as necessary.

Reports and Documents Attached:

- Copy of the Current Tennis Court Rules with Proposed Rules
- Police Record of Responses to the Tennis Issue

Meeting History	
Park Board Meeting:	January 21, 2015
Park Board Meeting:	March 16, 2015
Initial Referral to Village Board (COW)	March 23, 2015
Regular Village Board Meeting	April 13, 2015

Village of Lincolnshire Tennis Court Rules

CURRENT:

1. Only Lincolnshire Residents or their guests may rack up.
2. You must rack up in person, you may not rack up for anyone else.
3. You may only rack up during the one hour period prior to the desired time.
4. You must be present while your racket is holding court.
5. You may not rack up on a second court while you are playing.
6. You must have 2 people minimum to hold a court.
7. Even # courts must be ***vacated*** every hour on the hour. Odd # courts must be ***vacated*** every hour on the half hour.
8. Absolutely No bicycles, skateboards, or vehicular traffic is allowed on the courts. Any violation will be considered an act of vandalism and subject to penalties under the law.
9. Practice sessions shall not interfere with adjoining courts.
10. The teaching of tennis lessons is prohibited with the exception of a Lincolnshire resident teaching a family member (Proof of identification may be required).
11. No individual, organization, or entity of any kind shall use the Village's park and/or park facilities in the course of any for-profit activity.

PROPOSED

1. Only Lincolnshire Residents or their guests may rack up.
2. You must rack up in person, you may not rack up for anyone else.
3. You may only rack up during the one hour period prior to the desired time.
4. You must be present while your racket is holding court.
5. You may not rack up on a second court while you are playing.
6. You must have 2 people minimum to hold a court.
7. Even # courts must be ***vacated*** every hour on the hour. Odd # courts must be ***vacated*** every hour on the half hour.
8. Absolutely No bicycles, skateboards, or vehicular traffic is allowed on the courts. Any violation will be considered an act of vandalism and subject to penalties under the law.
9. Practice sessions shall not interfere with adjoining courts.
10. **No individual, organization, or entity of any kind shall use the Village's park and/or park facilities in the course of any for-profit activity.**